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I certify that the attached is a true and correct copy of the department which was filled of record in the Other Clerk's Office and referred to the committee on:

Cutha Carralt

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HB. NO.126

A BILL TO BE ENTITLED

AN ACT

relating to a prohibition on the requirement of a polygraph examination of a complainant as a condition to charging defendants accused of certain criminal offenses.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Chapter 15, Code of Criminal Procedure, is amended by adding Article 15.051 to read as follows:

Art. 15.051. POLYGRAPH EXAMINATION OF COMPLAINANT PROHIBITED. A peace officer or attorney representing the state may not request or require a polygraph examination of a person who charges or seeks to charge in a complaint the commission of an offense under Section 21.11, 22.011, 22.021, or 25.02, Penal Code.

SECTION 2. This Act takes effect September 1, 1995.

SECTION 3. The importance of this legislation and the crowded condition of the calendars in both houses create an emergency and an imperative public necessity that the constitutional rule requiring bills to be read on three several days in each house be suspended, and this rule is hereby suspended.

COAUTHOR AUTHORIS (please request your coauth in lies of the front or the b	iors ta sign this f	orm		clerk use only esolution Number:	3/26
ignature of primary author		DEBRA Deprinted name of printed	DANBURG ary author	G /	<u> -18-94</u>
ERMISSION TO SIGN _		HAS BEEN GIVEN TO	(check only one	e of the following):	
	bill or resolution	#)			
✓ ALL REPRESENT	ATIVES				
THE FOLLOWING	G REPRESENTA	ATIVE(S):			
authorize the Chief Clerk	to include my n	ame as a coauthor of the legis	slation indicated	above:	
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HOUSE COMMITTEE REPORT HOUSE OF REPRESENT TO

1st Printing

By Danburg, et al.

H.B. No. 126

Substitute the following for H.B. No. 126:

By Greenberg

C.S.H.B. No. 126

A BILL TO BE ENTITLED

1	AN ACT
2	relating to a prohibition of the requirement of a polygraph
3	examination of a complainant as a condition of charging a defendant
4	accused of certain criminal offenses.
5	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
6	SECTION 1. Chapter 15, Code of Criminal Procedure, is
7	amended by adding Article 15.051 to read as follows:
8	Art. 15.051. POLYGRAPH EXAMINATION OF COMPLAINANT
9	PROHIBITED. (a) A peace officer may not require a polygraph
10	examination of a person who charges or seeks to charge in a
11	complaint the commission of an offense under Section 21.11, 22.011,
12	22.021, or 25.02, Penal Code.
13	(b) If an attorney representing the state requests a
14	polygraph examination of a person who charges or seeks to charge in
15	a complaint the commission of an offense listed in Subsection (a),
16	the attorney must inform the complainant that the examination is
17	not required and that a complaint may not be dismissed solely:
18	(1) because a complainant did not take a polygraph
19	examination; or
20	(2) on the basis of the results of a polygraph
21	examination taken by the complainant.
22	(c) An attorney representing the state may not take a
23	polygraph examination of a person who charges or seeks to charge
24	the commission of an offense listed in Subsection (a) unless the

C.S.H.B. No. 126

- 1 attorney provides the information in Subsection (b) to the person
- 2 and the person signs a statement indicating the person understands
- 3 the information.
- 4 (d) A complaint may not be dismissed solely:
- 5 (1) because a complainant did not take a polygraph
 6 examination; or
- 7 (2) on the basis of the results of a polygraph 8 examination taken by the complainant.
- 9 SECTION 2. This Act takes effect September 1, 1995.
- 10 SECTION 3. The importance of this legislation and crowded condition of the calendars in both houses create 11 emergency imperative public 12 and an necessity that the 13 constitutional rule requiring bills to be read on three several days in each house be suspended, and this rule is hereby suspended. 14

COMMITTEE REPORT

The Honorable Pete Laney Speaker of the House of Representatives 03-/3-95 (date)

SIF.				
We, your COMMITTEE ON CF				
to whom was referredback with the recommendation	B /26 that it	have had the	e same under conside	ration and beg to report
() do pass, without amendm () do pass, with amendment () do pass and be not printe	(s).	Substitute is recomm	nended in lieu of the o	riginal measure.
(火) yes () no A fiscal no	te was requested.			
(\nearrow) yes () no A criminal	justice policy impact state	ement was requested.		
() yes () no An equaliz	ed educational funding im	npact statement was i	requested.	
() yes () no An actuari				
() yes () no A water de				
() The Committee recomme	nds that this measure be	sent to the Committee	e on Local and Conse	nt Calendars.
For Senate Measures: House	Sponsor			
Joint Sponsors	/			
Co-Sponsors:				
The measure was reported fro				
	AYE	NAY	PNV	ABSENT
Place, Ch.	×			
Talton, V.C.	Х			
Farrar	X			
Greenberg	X			
Hudson	X			
Nixon	X			
Pickett	X			
Pitts	X			
Solis	<u> </u>			
				<u> </u>
Total 9	- aye - nay - present, not voting	CHAIRMAN	US A	
	- absent		~	

BILL ANALYSIS

Criminal Jurisprudence Committee C.S.H.B. 126 By: Danburg 3-13-95 Committee Report (Substituted)

BACKGROUND

Currently, Chapter 15, Code of Criminal Procedure, does not regulate the use of polygraph examinations on victims charging defendants with certain sexual offenses. The instrument cannot detect deception by itself; rather, the results of the test depend heavily on the interaction between the examiner and the person undergoing the test. The examiner must infer deception or truthfulness by the subject's physiological responses to various questions. Correct guilty detections range from 17 to 100 percent. For greater accuracy, the voluntary cooperation of the individual is recommended.

PURPOSE

If enacted, H.B. 126 would prohibit peace officers from requiring submission to a polygraph examination for persons charging certain sexual assault offenses. In addition, H.B. 126 would require attorneys representing the state and requesting submission to polygraph exams to provide certain information to the complainant regarding the voluntary nature of submission to a polygraph exam.

RULEMAKING AUTHORITY

It is the committee's opinion that this bill does not expressly grant any additional rulemaking authority to a state officer, department, agency, or institution.

SECTION BY SECTION ANALYSIS

SECTION 1. Amends Chapter 15, Code of Criminal Procedure (ARREST UNDER WARRANT), by adding Article 15.051, as follows:

Art. 15.051. POLYGRAPH EXAMINATION OF COMPLAINANT PROHIBITED.

- (a) Prohibits a peace officer from requiring a polygraph examination of a person who charges or seeks to charge in a complaint certain offenses, including indecency with a child, sexual assault, aggravated sexual assault, and prohibited sexual conduct (Sections 21.11, 22.011, 22.021, and 25.02, Penal Code).
- (b) Requires an attorney representing the state, if requesting a polygraph exam of a person who charges or seeks to charge in a complaint the commission of an offense listed in Subsection (a), to inform the complainant that the exam is not required and that a complaint may not be dismissed solely:
 - (1) because the complainant did not take the polygraph exam; or
 - (2) on the basis of the results of a polygraph exam taken by the complainant.
- (c) Prohibits an attorney representing the state to take a polygraph exam of a person charging an offense listed in Subsection (a) unless the attorney provides the information in Subsection (b) to the person and the person signs a statement indicating an understanding of the information.
- (d) Prohibits a complaint from being dismissed solely:

- (1) because a complainant did not take a polygraph exam; or
- (2) on the basis of the results of a polygraph exam taken by the complainant.

SECTION 2. Effective date: September 1, 1995.

SECTION 3. Emergency clause.

COMPARISON OF ORIGINAL TO SUBSTITUTE

As introduced, H.B. 126 would prohibit both peace officers and attorneys for the state from requiring submission to a polygraph examination for persons charging certain sexual assault offenses. The committee substitute still prohibits peace officers from administering polygraph exams, but allows attorneys for the state to request, but not require, complainants to take a polygraph exam. The attorney for the state must inform the complainant that the exam is not required and that a complaint may not be dismissed: (1) because a complainant did not take the polygraph exam or (2) on the basis of the results of the polygraph exam. The complainant must sign a statement indicating an understanding of the information regarding the voluntary nature of submitting to the exam and the fact that the case cannot be dismissed because of certain circumstances surrounding the polygraph.

SUMMARY OF COMMITTEE ACTION

H.B. 126 was considered in a public hearing on March 13, 1995. At that meeting a complete committee substitute was offered by Rep. Greenberg.

The Chair recognized a minor to testify in favor of the bill. The rules had been suspended on the house floor on March 13, 1995 to allow the minor to testify without revealing the minor's identity or submitting a witness affidavit form. The rules also were suspended to allow the committee to exclude the name of the witness or other identifying information from the minutes, from other records, and the committee report on H.B. 126.

The following persons testified in favor of the bill:

Mark Clark, representing the Combined Law Enforcement Associations of Texas (CLEAT);

Sandra Canfield, representing herself; and

Lacey Sloan, representing the Texas Association Against Sexual Assault.

The following persons testified on the bill:

Sheriff Dan Smith, representing the Sheriff's Association Legislative Committee; Bryan M. Perot, representing the State of Texas Polygraph Examiners Board; and Michael C. Gougler, representing the Texas Department of Public Safety.

The following persons testified against the bill:

Gordon W. Moore, representing the Texas Association of Law Enforcement Polygraph Investigators;

Ernie Hulsey, representing the Texas Association of Polygraph Examiners; and Charles Johnson, representing the Texas Police Chiefs Association.

The following person testified against the bill but in favor of the substitute:

Sgt. Julie T. O'Brien, representing herself.

On March 13, 1995 the substitute for H.B. 126 was adopted. H.B. 126 was reported favorably, as substituted, with the recommendation that it do pass and be printed, by a record vote of 9 ayes, 0 nays, 0 pnv, and 0 absent.

LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE 74th Regular Session

March 14, 1995

TO: Honorable Allen Place, Chair Committee on Criminal Jurisprudence House of Representatives Austin, Texas IN RE: Committee Substitute for House Bill No. 126

FROM: John Keel, Director

In response to your request for a Fiscal Note on House Bill No. 126 (relating to a prohibition of the requirement of a polygraph examination of a complainant as a condition of charging a defendant accused of certain criminal offenses) this office has determined the following:

No fiscal implication to the State is anticipated.

The fiscal implication to units of local government cannot be determined.

Source: LBB Staff: JK, BR, RR

LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE 74th Regular Session

February 24, 1995

TO: Honorable Allen Place, Chair Committee on Criminal Jurisprudence House of Representatives Austin, Texas

IN RE: House Bill No. 126 By: Danburg

FROM: John Keel, Director

In response to your request for a Fiscal Note on House Bill No. 126 (Relating to a prohibition on the requirement of a polygraph examination of a complainant as a condition to charging defendants accused of certain criminal offenses.) this office has determined the following:

No fiscal implication to the State is anticipated.

The fiscal implication to units of local government cannot be determined.

Source: LBB Staff: JK, BR, RR

LEGISLATIVE BUDGET BOARD CRIMINAL JUSTICE POLICY IMPACT STATEMENT

February 22, 1995

TO: Honorable Allen Place, Chair Committee on Criminal Jurisprudence House of Representatives Austin, Texas IN RE: House Bill No. 126 By: Danburg

FROM: John Keel, Director

In response to your request for a Criminal Justice Policy Impact Statement on HB126 (Relating to a prohibition on the requirement of a polygraph examination of a complainant as a condition to charging defendants accused of certain criminal offenses.) this office has determined the following:

No significant impact on the programs and workload of state corrections agencies or on the demand for resources and services of those agencies is anticipated from any provisions of this bill that authorize or require a change in the sanctions applicable to adults convicted of felony crimes.

HOUSE COMMITTEE REPORT
SUPPLEMENTAL PRINTING STMAR 15 PM 8: 09

Of Impact Statement on #B No. 126

HOUSE OF REPRESENTATIVE.

LEGISLATIVE BUDGET BOARD CRIMINAL JUSTICE POLICY IMPACT STATEMENT

March 16, 1995

TO: Honorable Allen Place, Chair
Committee on Criminal Jurisprudence
House of Representatives
Austin, Texas

IN RE: Committee Substitute for House Bill No. 126

FROM: John Keel, Director

In response to your request for a Criminal Justice Policy Impact Statement on HB126 (relating to a prohibition of the requirement of a polygraph examination of a complainant as a condition of charging a defendant accused of certain criminal offenses) this office has determined the following:

No significant impact on the programs and workload of state corrections agencies or on the demand for resources and services of those agencies is anticipated from any provisions of this bill that authorize or require a change in the sanctions applicable to adults convicted of felony crimes.

HOUSE COMMITTEE REPORT SUPPLEMENTAL PRINTINGS MIR 15 PT 8: 08

Of Impact Statement on #B No.12-6

HOUSE OF REPARSONTATION

LEGISLATIVE BUDGET BOARD CRIMINAL JUSTICE POLICY IMPACT STATEMENT

March 16, 1995

TO: Honorable Allen Place, Chair Committee on Criminal Jurisprudence House of Representatives Austin, Texas IN RE: Committee Substitute for House Bill No. 126

FROM: John Keel, Director

In response to your request for a Criminal Justice Policy Impact Statement on HB126 (relating to a prohibition of the requirement of a polygraph examination of a complainant as a condition of charging a defendant accused of certain criminal offenses) this office has determined the following:

No significant impact on the programs and workload of state corrections agencies or on the demand for resources and services of those agencies is anticipated from any provisions of this bill that authorize or require a change in the sanctions applicable to adults convicted of felony crimes.

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H.K.	Nn.	

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	By_	DANBURG	

A BILL TO BE ENTITLED AN ACT

Relating to prohibition on the requirement of a polygraph examination of a complainant as a condition to charging defendants accused of certain criminal offenses.

NOV 1 4 1994	Filed with the Chief Clerk
JAN 3 0 1995	Read first time and referred to Committee on Classical Turks Proposition
3-13-95	Reportedfavorably (as amended)
MAR 1 7 1995	(as substituted) Sent to Committee on (Calendars) (Local & Consent Calendars)
	Read second time (comm. subst.) (amended); passed to third reading (failed) by a (non-record vote) (record vote of yeas, nays, present, not voting)
<u></u>	Constitutional rule requiring bills to be read on three several days suspended (failed to suspend) by a vote of yeas, nays, present, not voting
	Read third time (amended); finally passed (failed to pass) by a (non-record vote) (record vote of yeas, nays, present, not voting)
	Engrossed
	Sent to Senate CHIEF CLERK OF THE HOUSE
SUBJECT TO CALL	ON TABLE prevalled by a non-record vote.
	Received from the House Read and referred to Committee on
	Reported favorably
	Reported adversely, with favorable Committee Substitute; Committee Substitute read first time
<u> </u>	Ordered not printed
	Laid before the Senate
	Senate and Constitutional Rules to permit consideration suspended by (unanimous consent) (
	Read second time,, and passed to third reading by (unanimous consent) (a viva voce vote)
	(yeas,nays)
	Read third time,, and passed by (a viva voce vote)
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OTHER SENATE ACTIO	SECRETARY OF THE SENATE

	_ Ketamed from the behave	(with amendments)			
	House concurred in Sena (record vote of				ing)
•	House refused to concur	in Senate amendmen	nts and requested	the appointment of a	a conference committee
	by a (non-record vote) (1	record vote of	yeas,	nays,	present, not voting)
	House conferees appoint	ed:		, Chair;	*
				,	
	_ Senate granted House re	quest. Senate confer	rees appointed: _		, Chair
				·	
	Conference committee re (record vote of				
	Conference committee re	eport adopted (reject	ed) by the Senate		

95 MAR 16 PM 6: 30 HOUSE OF REPRESENTATIVES

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